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IAC-D-111/3
4 February 1958

I N T E L L I G E N C E A D V I S O R Y C O M M I T T E E

Report of IAC Ad Hoc Working Group

Reference: IAC-M-322, 27 December 1957, item 7

1. The attached memorandum, reporting the results of a study undertaken by an ad hoc working group under the chairmanship of Dr. Scoville pursuant to IAC action on 27 December, is forwarded for review. The Chairman sets forth his views in Tab A while the views of the other members are stated in Tab B.

2. This matter will be placed on the agenda of the IAC meeting now scheduled for 11 February, for discussion and appropriate action.



JOHN HEIRES
Secretary

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MEMORANDUM FOR : Chairman, Intelligence Advisory Committee
SUBJECT : Report of IAC Ad Hoc Working Group
REFERENCE : IAC-M-322 dated 27 December 1957

1. The Ad Hoc Working Group was unable to arrive at an agreed position.

2. The Chairman's views are stated in Tab A. He believes that the assignment to his Working Group (see reference) limits the group's consideration to problems related to the collection of guided missiles intelligence. Therefore, Tab A is limited to this field of activity.

3. The views of the other members of the Ad Hoc Working Group are set forth in Tab B. These members agree that the function of any collection coordination group should not be limited to guided missiles, but should include all highest priority problems.

4. All members emphasize the need for further discussion of the size and scope of activity of the recommended permanent staff to a collection coordination group.

HERBERT SCOVILLE, JR.
Chairman
IAC Ad Hoc Working Group

Enclosures: Tab A
Tab B

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TAB A
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MEMORANDUM FOR : Chairman, Intelligence Advisory Committee

SUBJECT : Recommended Charter for an IAC Subcommittee on Guided Missile Collection Activities

1. In accordance with IAC action of 27 December 1957 on the Post-Mortem on SNIE 11-10-57, the views and recommendations of the Chairman of the Ad Hoc Working Group on Killian Recommendation No. 4 are submitted herewith.

a. A permanent subcommittee of the IAC should be charged with surveying critical collection problems related to intelligence on guided missiles. The primary purpose of the group should be to insure that U. S. operational capabilities collect the maximum possible information on top priority needs.

b. A subcommittee should have access as necessary to relevant information on guided missile collection capabilities and operations, in being and planned.

c. The subcommittee should be composed of officials who are sufficiently senior in their own organizations to be able to represent their agencies in matters of action in as many cases as possible.

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d. The subcommittee should function on the principle that it can settle most of its problems by operating under the "allocation of action by agreement" principle and that it should seek to minimize the necessity for referral to the IAC for specific approval.

e. The subcommittee should be primarily concerned with maintaining proper focus and balance of action throughout the spectrum of critical needs and must resist any tendency to become bogged down in day-to-day operational matters, which are the functions of other bodies. It must strike a reasonable balance between time spent on present critical gaps and time spent on considering means for moving ahead with new systems and techniques.

f. The work of the subcommittee must be facilitated by the efforts of a small staff composed of officers who would be detailed by each collecting agency and would be knowledgeable of present collection capabilities and possible advanced collection techniques.

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2. Committees, such as JAEIC, EIC, SEC, and GMIC, should continue to recommend national priority intelligence objectives, determine gaps in information, recommend collection requirements, and establish relative priorities on substantive needs within over-all national intelligence objectives. Present collection coordination committees such as the IPC, ARC, EAC, and IDC should support the actions of the subcommittee by coordinating detailed requirements in their respective fields.

3. It is believed that a guided missile collection subcommittee can most profitably spend its time on reviewing the adequacy of existing and potential collection activities, assets and techniques in terms of what these can contribute and what should be emphasized. In this connection, there is an urgent and continuing need to encourage the generation of new ideas and techniques for collection, to select those that are worthwhile, and to see that implementation proceeds as rapidly as circumstances demand and that the IAC is kept advised. From time to time, it may be desirable for the subcommittee to determine whether collectors interpret correctly the requirements levied on them, and whether all the necessary background information

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is supplied to them. Additionally, some time may well be spent on procedures for the processing of collected information in order to make recommendations to the IAC leading to an improvement in the timeliness and relevancy of reporting.

4. In addition to IAC agencies, the NSA should be invited to participate in the work of the Subcommittee on Guided Missile Collection Activities (SGMCA).

5. With these features of the problem in mind, the Chairman of the Ad Hoc Working Group submits for your consideration a proposed charter for a Guided Missile Collection Activities Subcommittee (See Appendix 1).

Attachment: Appendix 1

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Appendix 1 to
TAB A
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DRAFT CHARTER FOR
SUBCOMMITTEE ON GUIDED MISSILE COLLECTION
ACTIVITIES (SGMCA)

1. In order to stimulate and improve collection actions on certain critical intelligence gaps, the Subcommittee on Guided Missile Collection Activities is charged by the Intelligence Advisory Committee with the following responsibilities:

a. Maintaining a continuous survey of guided missile collection capabilities and of actions being taken or planned in order to satisfy the highest priority requirements for intelligence in the field of guided missiles.

b. In all cases which do not involve major policy, budgetary, or operational considerations, collection action where agreed should be taken to improve intelligence on critical gaps without awaiting prior approval of the IAC.

c. Making recommendations to the IAC on additional collection actions that should be taken.

d. Fostering the generation of new ideas and techniques for collecting, selecting those that are worthwhile, and assisting their expeditious development and deployment.

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e. Reviewing the results of collection actions taken in order to make necessary recommendations for improvement.

f. Examining procedures for the processing of collection information in order to make recommendations to the IAC leading to an improvement in the timeliness and relevancy of reporting.

2. To discharge these responsibilities the SGMCA is authorized:

a. To have access as necessary to relevant information on guided missile collection capabilities and actions being taken or planned by the collecting agencies.

b. To establish a small staff to ensure proper support of the SGMCA.

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MEMORANDUM FOR : Chairman, Intelligence Advisory Committee
SUBJECT : Recommended Charter for an IAC Subcommittee on Collection Activities (SCA)

1. In accordance with IAC action of 27 December 1957 on the Post-Mortem on SNIE 11-10-57, the views and recommendations of the IAC Ad Hoc Working Group on Killian Recommendation No. 4 (with the exception of the Chairman) are submitted herewith.

a. A permanent subcommittee of the IAC should be charged with surveying critical collection problems, of which those related to guided missiles and long-range aircraft would be examples of current importance. The primary purpose of the subcommittee should be to insure that U. S. operational capabilities collect the maximum possible information on top priority needs.

b. The subcommittee should have complete access to all information on collection capabilities and operations, in being and planned.

c. The subcommittee should be composed of officials who are sufficiently senior in their own organizations to be able to commit their agencies as to action in as many cases as possible.

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d. The subcommittee should function on the principle that it can settle most of its problems by operating under the "allocation of action by agreement" principle and that it should seek to minimize the necessity for referral to the IAC for specific approval.

e. The subcommittee should be primarily concerned with maintaining proper focus and balance of action throughout the spectrum of critical needs and must resist any tendency to become bogged down in day-to-day operational matters. It must strike a reasonable balance between time spent on critical gaps of the past and present and time spent on considering means for moving ahead with new systems and techniques.

f. The work of the subcommittee must be facilitated by the efforts of a small permanent staff composed of officers who would be detailed by each collecting agency and would be knowledgeable of present collection capabilities and possible advanced techniques.

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2. Production committees, such as JAEIC, EIC, SEC, and GMIC, should continue to recommend national priority intelligence objectives, determine gaps, recommend collection requirements, and establish relative priorities on substantive needs. Present collection coordination committees such as the IPC, ARC, EAC, and IDC should support the actions of the subcommittee.

3. It is believed that a collection coordination committee can most profitably spend its time on reviewing the adequacy of collection activities, assets and techniques in terms of what these can contribute and what should be emphasized. In this connection, there is an urgent and continuing need to encourage the generation of new ideas and techniques for collection, to select those that are worthwhile, and to see that implementation proceeds as rapidly as circumstances demand. From time to time, it may be desirable for the subcommittee to determine whether collectors interpret correctly the requirements levied on them, and whether all the necessary background information is supplied to them. Additionally, some time may well be spent on procedures for the processing of collected information in order to improve the timeliness and relevancy of reporting.

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4. In addition to IAC agencies, the NSA should be invited to participate in the work of the Subcommittee on Collection Activities (SCA).

5. With these features of the problem in mind, the Ad Hoc Working Group (with the exception of the Chairman) submits for your consideration a proposed charter for a collection coordination sub-committee (See Appendix 1).

Attachment: Appendix 1

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Appendix 1 to
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DRAFT CHARTER FOR
SUBCOMMITTEE ON COLLECTION ACTIVITIES (SCA)

1. In order to stimulate and improve collection actions on certain critical intelligence gaps, the Subcommittee on Collection Activities is charged by the Intelligence Advisory Committee with the following responsibilities:

- a. Maintaining a continuous survey of collection capabilities and of actions being taken or planned in order to satisfy highest priority requirements.
- b. Allocation, by agreement among the membership, of collection action that should be taken to improve intelligence on critical gaps.
- c. Making recommendations to the IAC on additional collection actions that should be taken.
- d. Fostering the generation of new ideas and techniques for collecting, selecting those that are worthwhile, and assisting their expeditious development and deployment.
- e. Reviewing the results of collection actions taken.
- f. Examining procedures for the processing of collected information in order to improve the timeliness and relevancy of reporting.

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2. To discharge these responsibilities the SCA is authorized:

a. To have full access to information on collection capabilities and actions being taken or planned by the collecting agencies.

b. To establish a small permanent staff to ensure proper support of the SCA.

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